# FINANCIAL SERVICES
## REINTRODUCE STRATEGIC PLANNING AND PERFORMANCE BUDGETING PROCESSES

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<th>Objectives and Achievements</th>
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| - Issue: The State does not routinely perform agency or statewide strategic planning or performance budgeting processes, thereby depriving decision makers of data that would better inform the budget decisions affecting the allocation of scarce State resources.  
  - **Objective**: Reinstitute strategic planning and performance budgeting processes to provide information for preparation of data-driven budget recommendations and budget decisions | - In June 2018, SB 263, the Delaware Governmental Accountability Act update bill was passed by the Senate but not considered on the floor by the full House.  
  - In January 2019, agreement made with legislators to rerun SB 263 in its current form (though did move full implementation from FY 2022 to FY 2023).  
  - In Spring 2019, the co-chairs of JFC agreed to sponsor the bill, get it introduced and to work the bill this session.  
  - On May 2, 2019, the bill was introduced as HB 133 with Rep. Q. Johnson and Sen. McDowell as sponsors and co-sponsors Reps. Baumbach, Brady, Briggs King, Chukwuocha, Osienski, D. Short, Michael Smith, Yearick and Sens. Hansen, Sokola and Wilson. |

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<th>Next Steps (Future Activities)</th>
<th>Challenges (Issues and Risks effecting your effort)</th>
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| - Goal is to have GAA bill passed by General Assembly and signed by Governor during current legislative session (by end of June 2019).  
  - OMB will follow up with GEAR Board members and Financial Services Delivery Team members on the implementation issues they brought up in prior GEAR meetings regarding the GAA bill.  
  - Will continue to work through the initial implementation plan to identify resources, timeline, strategic planning and performance budgeting processes and business process improvement systems. | - Identifying existing, not new, resources and a very short timeframe for implementation.  
  - Given 25% of the General Assembly turned over with the election in November 2018, the effort to get the updated GAA passed will be starting from scratch. |
### Objectives and Achievements

**Issue:** A comprehensive review of the statewide banking architecture identified significant opportunities for improvement, including operational efficiency, risk reduction, customer service, and cost savings.

**Objective:** Implement a new, streamlined banking architecture that will leverage best-in-class technology and product offerings to maximize value for state agencies.

- Executed Stored Value Card contract w/ US Bank (3/6)
- Published Local Banking RFP (3/8)
- Executed new P-Card contract with JPM (3/28)
- Completed initial scoresheets for Local Banking (4/19)
- Completed finalist presentations for Local Banking (5/3)
- Completing final scoresheets for Local Banking (in progress)
- Finalizing project timelines for Stored Value Card program conversions (in progress)

### Next Steps (Future Activities)

- Complete Banking contract negotiations with JPM
- Present JPM contract to CMPB for approval
- Finalize award recommendations for Local Banking RFP
- Present RFP award winners to the CMPB for approval
- Complete contract negotiations with local bank(s)
- Present local bank contract(s) to CMPB for approval
- Establish formal project/program management structure and begin drafting comprehensive implementation, testing, change management, training, and communication plans

### In Progress

- Complex and long-term statewide implementation requires additional resources with significant project management and/or banking services experience
- Sustained participation of subject matter experts from state organizations is needed throughout the project lifecycle
- Improving banking behaviors and product usage may require training, education, and/or policy changes
- Contracts with certain incumbent providers may need to be extended prior to calendar year-end to account for anticipated transition timelines
- Coordination of technical resources across DTI and the agencies is required for planning and implementation
### Objectives and Achievements

- **Issue:** In general, Delaware residents believe our State government is not transparent, as evidenced by the Center for Public Integrity. A lack of transparency inhibits the public’s ability to observe and understand how their tax dollars are spent.

- **Objective:** **Transparency in the financial operation of State government improves accountability and efficiency.**

### In Progress

- The Auditor of Accounts has contracted with a private auditing firm to examine all aspects of the office’s past and current operations and functions.
- The office has launched an outreach program to raise awareness including a redesigned website, social media channels and community meetings.
- A new app is being developed to facilitate easier fraud hotline reporting.
- The Auditor of Accounts is catching up on neglected code mandates.
- Data analysis initiatives are underway, including a study to report on key metrics by agency.
- The office is conducting performance audit engagements to examine State programs.
- The office is being restructured to improve workflow.
- Open positions are being filled and the office has requested additional resources from the General Assembly.
- Redesigned our report format to provide clear executive summary and one-page “hot sheet.”

### Next Steps (Future Activities)

- Increased work product from the office with meaningful recommendations.
- Developing a risk-based audit plan to provide the most relevant and actionable information.
- Will partner with GEAR to provide relevant information for efficiency objectives such as:
  - Possible cost savings
  - Process narratives/flow charts
  - Cost driver analysis

### Challenges (Issues and Risks effecting your effort)

- Funding for staff—the office has 33 percent fewer authorized positions than it did in 2008.
- Funding for resources—the office is upgrading technology and software to audit more efficiently. The office has increased HR and training needs as a result of filling open positions.
- Rebranding the office to increase oversight role and become valued resource to GEAR and the State.
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<td>• Issue: The use of multiple data sources for State decision making leads to duplication of efforts, conflicting and competing analyses, and higher costs for both analyses and decisions made.</td>
<td>• The Delaware Geographic Data Committee (DGDC) subcommittee developed a Scope of Work for this project.</td>
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<td>• <strong>Objective:</strong> Improve data integration and mapping so that better information is available for decision makers at some cost savings</td>
<td>• DeIDOT has agreed to fund this scope of work and contract with University of Delaware IPA to engage State Agency stakeholders to determine the best path forward. This will also include Return On Investment (ROI) analysis to ensure efficiency and long term savings of final recommendations.</td>
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<td>• DeIDOT has approved a $76,478 contract with UD-IPA under their State Planning Resource Program and they will fund this work.</td>
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<td>• IPA will start this in July 2019 and it will take about 12 months to complete</td>
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<td>• Leverage FirstMap geographic information service (GIS). Develop a white paper on the best practices, viable solutions and return on investments based on the findings from a coordinated effort among agencies to determine the path forward.</td>
<td>• The scope of work will require extensive research and requirements gathering and will take 12 months to complete.</td>
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FINANCIAL SERVICES
REQUIRE ALL STATE AGENCIES TO USE DELAWARE POPULATION CONSORTIUM PROJECTIONS

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<td>• Issue: The Counties are required to use the Delaware Population Consortium projections for planning, grants, loans, etc., State agencies, school districts and other levels of government are not.</td>
<td>• Legislation introduced as SB 7 in Senate 1/10/2019</td>
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<tr>
<td>• Objective: Requiring all State agencies to use Delaware Population Consortium projections for all planning grants, loans, performance metrics, etc.</td>
<td>• Passed by Senate 3/5/2019 with amendment adding Sussex County of Towns to the Delaware Population Consortium and correspondingly revises the quorum requirement.</td>
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<td>• By using shared statewide data and population projections all entities will be able to agree on their accuracy as well as see the “big Picture” statewide.</td>
<td>• Assigned to the House Administration Committee 3/6/2019</td>
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<td>• The Legislation passed the House on April 18, 2019</td>
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<td>• The DPC met in late April and is beginning to modify their bylaws to establish the requirements of SB7</td>
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<td>• An official signing by the Governor is scheduled for May 14, 2019</td>
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<td>• OSPC/OMB will work closely with the DPC to establish new By-laws to ensure the requirements of SB 7 are met.</td>
<td>• None at this time.</td>
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<td><strong>Objective: Establish State land inventory</strong></td>
<td>• OSPC has developed a scope of work to coordinate and gather information from all the stakeholder agencies and develop a path forward.</td>
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<td>Establish a central State land inventory and require all agencies to use it for the management of the State’s real property portfolio.</td>
<td>• OSPC has signed a contract for $32,500 with the University of Delaware – Institute for Public Administration to complete this scope of work.</td>
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<td>• IPA reports that the project is underway and that they have had good response from agency representatives to surveys and interviews.</td>
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<td>• The IPA report is scheduled to be completed by June 30, 2019.</td>
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<td>Once the IPA report is completed, we need to use the findings to develop a Business Case with DTI to create a centralized relational database and geospatial component to maintain accurate and up-to-date data on the assets owned and managed by the State of Delaware. This database is envisioned to permit each agency the autonomy to input and update their land inventory data but store it centrally with all other agencies so it can be queried and provide management the best information for decisions regarding these properties.</td>
<td>The biggest challenge will be funding to create the database and agency interface to permit data input. Requirements gathering will need to be all inclusive and then we’ll have to work with DTI to create the relational database, data input interface, and geospatial components working on the State network.</td>
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Objectives and Achievements

- **Issue:** Currently, there is no centralized entity identifying continuous improvement opportunities or potential issues and risks affecting the State’s financial management functions. Such responsibility falls to individual agencies performing these functions and the response and solutions are often fragmented and ineffective.

- **Objective:** Objective is to create a financial services roundtable composed of senior financial officers to comprehensively address issues with the State’s financial management functions.

- **Objective:** Eliminate duplicative internal financial service functions and realize process efficiencies and cost savings.

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<td>Initially, FSD Team will constitute the roundtable: Secretary of Finance, Director of OMB, Controller General, State Treasurer, Auditor of Accounts, Chief Financial Officer of the Delaware Judiciary, and a representative from school district business managers.</td>
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<td>Rick asked Jane Cole (DOF/DOA) to lead the Work Team/Focus Group.</td>
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<td>The Financial Advisory Committee (FAC) has met several times since August 2018 and has established four priority areas: account coding, grants, onerous processing requirements and travel and purchasing. Leaders for the subcommittees have been established and the subcommittees began meeting in January and are continuing to meet on a monthly basis.</td>
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### Next Steps (Future Activities)

- The subcommittee FAC for onerous paper processing requirements has assessed the processes that need to be streamlined or eliminated and is focused on the purchase order process. Updated guidance for Open Order POs has been released and After the Fact POs and the PO threshold are the next areas for review.

- The subcommittee for account coding has obtained information from multiple agencies about their use of accounts and is jointly working with DOE to establish consistency. DOE needs consistency for SB172. DOE is preparing to release their guidance in June 2019 effective July 1, 2019. The FAC coding subcommittee is ensuring consistency between the use of accounts for agencies and the school districts and is working to finalize guidance by the end of calendar year 2019.

- The subcommittee for grants is jointly led by representatives from DHSS and the Clearinghouse and met at the end of January to begin addressing efficiencies needed in the grant processes.

- The travel subcommittee is addressed in the Travel Per Diem 4 blocker.

### Challenges (Issues and Risks effecting your effort)

- Changing fragmented financial practices that have “worked” for individual State entities.

- Potential changes to Delaware Code for the processes.
## Objectives and Achievements

- **Issue:** State agencies have traditionally operated with significant autonomy. As a result, many administrative and financial service functions are duplicated statewide, resulting in unnecessary expenditures for employee and contractor time, software licenses, and computing service costs.
- **Objective:** Ensure effective internal control systems are developed and maintained: Reduce travel per diem complexity that leads to inefficiencies in use and enforcement compliance and auditing (estimated savings $800,000).
- **Total Travel spend FY 2017 $3.7 M (all funds, no HiEd or SDs).**
- **Leadership:** OMB (Sullivan) and DOF (Cole).

## In Progress

- Review of Travel Policy being examined by DOF/DOA’s Financial Advisory Committee (FAC).
- PCard still preferred method of payment so addressed access, retention of receipts, and travel insurance eligibility/assignment. No cash advances.
- Other adjustments proposed to reduce review paperwork.
  - Missing receipts: raise the threshold for OMB/DOF review of missing receipt affidavits to $100.00.
  - Lodging rates: raise the threshold for OMB/DOF review to 200% of GSA rate.
  - Per diem: delete tip percentage, allow adjustments to GSA rates and base per diem on total trip.

## Next Steps (Future Activities)

- Revising the State’s travel policy in the Budget and Accounting Policy Manual so it conforms to any new policy changes, approval practices and so on.
- DOF/DOA and OMB/GSS contacting potential corporate travel management vendors that may be interested in managing the State’s travel and impose consistency regarding booking conveyance and lodging and use of per diem.

## Challenges (Issues and Risks effecting your effort)

- Engaging a travel management company is dependent upon the revision of the travel policy.
- Not creating uniform travel policy across all State entities. State travel policy sets minimum standards, State entities will still develop their own policies and practices.
- Enforcement still an issue—how to ensure per diem not exceeded or if not exceeded to keep travelers from keeping amounts not spent.
## FINANCIAL SERVICES
### ENSURE EFFECTIVE INTERNAL CONTROL SYSTEMS ARE DEVELOPED AND MAINTAINED: PCARD

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<td>• Issue: State agencies have traditionally operated with significant autonomy. As a result, many administrative and financial service functions are duplicated statewide, resulting in unnecessary expenditures for employee and contractor time, software licenses, and computing service costs.</td>
<td>• Budget and Accounting Manual Policy Chapter 12 – PCard updated and approved. Need to incorporate changes from Chapter 11 – Travel prior to finalizing Chapter 12.</td>
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<tr>
<td>• Objective: Ensure effective internal control systems are developed and maintained: Increase PCARD usage (each additional $250M in spend will increase rebates $300K and lower costs for processing checks)</td>
<td>• Working with JPMorgan Chase to incorporate new terms of contract within the program, i.e. rolling out electronic statements, ensuring new cards issued have Travel or Purchase removed, etc.</td>
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<td>• Current PCard spend 2017 $130.1M</td>
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<td>• Leadership: DOF (Cole) and OST (Berkow).</td>
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<td>• Together with travel continue explorations of travel management services which through connection to the PCard will result in increased usage.</td>
<td>• Capacity reserved for Quarters 2 thru 4 to implement additional new banking products/services.</td>
</tr>
<tr>
<td>• Reduce the current pay cycle for checks and ACH transactions from daily to weekly or biweekly to drive more payments to the Single Use Account (SUA) within the PCard program.</td>
<td>• Developing policies and procedures, communicating and obtaining Statewide buy-in to change the pay cycle for supplier payments.</td>
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## Objectives and Achievements

**Integrated Revenue Admin System (IRAS)**

**Objective:** The Division of Revenue (DOR) is undertaking a major transformation to replace its legacy infrastructure and 100+ systems into a holistic and modernized system, allowing for better security and providing an improved single view of the taxpayer. The team has developed and issued a comprehensive RFP, and the solution will be implemented in 3 major releases over 4 years. Underlying the Integrated Revenue Administration System (IRAS) project are approximately 1500 business and technical requirements that will be implemented within a program of clearly defined governance and project management processes, and a complete software testing program.

## In Progress

- Team working to improve current annual tax season processes. These efficiency gains enable deeper IRAS resource deployment capabilities
- Team engaged in IRAS Contract/SOW development and negotiation with selected vendor
- Team engaged in 12 IRAS Readiness initiatives in order to ensure a rapid project startup

## Next Steps (Future Activities)

- RFP completed and issued on August 10, 2018 *(COMPLETE)*
- Vendor proposals received on November 7, 2018 *(COMPLETE)*
- Proposal evaluations conducted from November 8 - 28, 2018 *(COMPLETE)*
- Vendor demos conducted from January 28th to February 7, 2019 *(COMPLETE)*
- Vendor Negotiations begun February, 2019
- Contract (Scheduled May, 2019) *(In progress)*
- Project Launch July, 2019

## Challenges (Issues and Risks effecting your effort)

- Team Capacity
  - Balancing modernization project readiness work with regular operational responsibilities and work load
- Contract/SOW
  - Ensuring that the contract protects the interests of the State
- Project Plan
  - Ensuring scope, timelines can be met with the resources allocated to the project
- Governance and Project Management
  - Ensuring a strong Governance and Project Management Office is properly implemented and actively measures and communicates project status and disposition in real time.
# Objectives and Achievements

- **Issue:** OMB/DFM’s current leased real estate portfolio is 117 properties (1,561,084 sf) with current value of $27.0 million. Of the 117 leased properties, 78 leases expiring within the next 5 years. Currently, real estate-related tasks decentralized across numerous State agencies; leads to duplication of effort and expenditure.
- **Objective:** Engaging a real estate Vendor to enhance staff resources managing the State’s real estate portfolio by implementing industry best practices and partnering with the State in lease negotiations and administration, portfolio and facility management and other services.
- Coupling constituent needs as well as individual agency’s needs by location along with geographically-oriented State-needs to help identify best target locations for leases.
- Reorganize lease negotiation approach toward longer term benefits where:
  - Constituent needs are fine-tuned and closely considered.
  - Agencies are located where complimentary State/County and Local government resources co-reside or are located immediately nearby.
  - Overall lease-term costs are most efficient.

## In Progress

- Real Property Management Support contract awarded end of August.
- RFP Scope of Work addresses:
  - Negotiations with potential Lessors
  - Reporting on progress: After three renegotiated leases, total hard dollar savings over the terms of the leases is $2,721,977.99 with additional associated savings (e.g., furniture, base year reset, relocation costs) of $1,296,475.00.
  - Available services any firm may offer to restructure approach to lease management
  - Database of available real estate: working on this with OMB/IT.

## Next Steps (Future Activities)

- Undertake the work to renegotiate existing leases, identify alternative and leased locations and identify existing State-owned space opportunities that could be more efficiently utilized.
- Address GASB Statement 87 reporting requirements with DOF/DOA. These requirements mandate capitalization of leases and breakout of lease component costs.
- Development of lease or buy calculation and policy.
- Leverage contractor resources toward renewing leases or relocating leased properties for State operations where they are most efficiently accessible by constituents as well as most economically efficient for lease costs and buildout.

## Challenges (Issues and Risks effecting your effort)

- The erratic flow of staffing requirements necessary to manage all flow of work including and beyond negotiation of leases.
- Individual agencies acting on their own without OMB/DFM knowledge.
- The process flow currently in place requiring multiple agencies to act on lease opportunities.
### Objectives and Achievements

- **Issue:** State agencies have traditionally operated with significant autonomy. As a result, many administrative and financial service functions are duplicated statewide, resulting in unnecessary expenditures for employee and contractor time, software licenses, and computing service costs.

- **Objective:** Eliminate duplicative internal financial service functions and realize process efficiencies and cost savings.

### In Progress

- Formed the Senior Financial Officer Roundtable: Objective is to comprehensively address issues with the State’s financial management functions.

### Next Steps (Future Activities)

- Adopt enterprise financial services delivery model for selected financial functions common to multiple agencies.

- Encourage all agencies to participate in the discovery, prioritization, and migration/consolidation of redundant financial services and systems into FSF.

### Challenges (Issues and Risks effecting your effort)

Withdrawn: Objectives of this project to be incorporated within the Financial Service Roundtable project.